

TALLAHASSEE – LEON COUNTY
BLUEPRINT 2000 INTERGOVERNMENTAL AGENCY
Meeting Minutes
September 28, 2015
5:00 pm, City Commission Chambers

MEMBERS PRESENT

<u>County</u>	<u>City</u>
Commissioner John Dailey	Mayor Andrew Gillum
Commissioner Kristen Dozier	Commissioner Scott Maddox
Commissioner Nick Maddox, Chair	Commissioner Curtis Richardson
Commissioner Mary Ann Lindley	Commissioner Nancy Miller
	Commissioner Gil Ziffer

CITY/COUNTY STAFF

Wayne Tedder, PLACE	Allie Fleming, COT
Charles Hargraves, Blueprint 2000	Cathy Jones, Leon County
Shelonda Meeks, Blueprint 2000	Gary Zirin, Leon County
Autumn Calder, Blueprint 2000	Vince Evans, COT
Angela Ivy, Blueprint 2000	Cassandra Jackson, COT
Dee Crumpler, COT	Lee Daniels, Visit Tallahassee
Harry Reed, CRTPA	Brian Wiebler, Planning
Lonnie Ballard, COT	Kathy Burke, Leon County
Ashley Edwards, COT	Patrick Twyman, COT
Charla Lucas, COT	Lew Shelly, COT
Gabe Menendez, COT	

OTHERS PRESENT

Maribel Nicholson- Choice, Greenberg Traurig*	Kent Wimmer
Drew Roark, Michael Baker*	Scott Carswell
Gary Phillips, Michael Baker*	Peter Stone
Cameron Snipes, Kimley Horn & Assoc.	Jeanie Conner
Kelsey Lewis, Kimley Horn & Assoc.	Vivian Young
Ryan Wetherell, Kimley Horn & Assoc.	Mariam Kearsley
Piers Rawling	Ken Masner
Tom Wilder	Gunilla Truell
Viki Wilder	Keith Grey
Robert Clay	

* Indicates Blueprint 2000 General Engineering Consultant

Commissioner Nick Maddox called the meeting to order at 5:03 pm with a quorum.

I. **AGENDA MODIFICATIONS**

Charles Hargraves noted that attachments for items #7 and #10, originally available via download, were available for distribution in hard copy. **Commissioner Lindley moved acceptance of the agenda modifications. Commissioner Dozier seconded the motion. It passed unanimously.**

II. **CAC CHAIRMAN'S REPORT**

Kent Wimmer briefed the Board on the activities of the August 13, 2015. The CAC voted in support of the FY16 Operating and Capital Budgets as well as the continuance of the GEC contract. They also voted in support of the following nominations for the CAC: Andrew Stucks as a representative of the Civil Rights community; Windell Paige for the Minority Chamber of Commerce; Chris Klena for the Economic Develop Council, Gordon Hanson representing the Elderly community; himself as representative of the Big Bend Environmental Forum; Jim Stevenson for the EECC Natural Scientist category; and Claudette Cromartie for CONA.

III. **INFORMATION ITEMS**

1. **Project Updates**

This item was presented as informational only.

2. **CAC Meeting Minutes (February 5, 2015)**

This item was presented as informational only.

IV. **CONSENT ITEMS**

3. **IA Meeting Minutes (June 22, 2015)**

Commissioner Miller pulled the item for discussion.

4. **Resolution for Temporary Closure of South Monroe**

RECOMMENDED ACTION:

Approve Option 1: Execute the Resolution allowing Blueprint 2000 to temporarily close the portion of South Monroe Street between Gaines Street and Oakland Avenue to install the Capital Cascades Crossing Bridge deck and canopy.

Action by TCC and CAC: This item was not presented to the TCC or CAC.

5. Approval to Extend General Engineering Consultant Contract

RECOMMENDED ACTION:

Approve Option 1: Approve the extension of Michael Baker Jr.'s contract with Blueprint 2000 for an additional one year period.

Action by TCC and CAC: This item was not presented to the TCC or CAC.

6. Proposed 2016 IA, TCC, and CAC Meeting Schedules

RECOMMENDED ACTION:

Approve Option 1: Approve the dates as presented.

Action by TCC and CAC:

7. Accept the Fairgrounds Market Demand and Financial Feasibility Study Report

RECOMMENDED ACTION:

Approve Option 1: Accept the Fairgrounds Market Demand and Financial Feasibility Study Report

Action by TCC and CAC: This item was not presented to the TCC or CAC.

Commissioner Ziffer moved approval of items #4 through #7. Commissioner Dozier seconded the motion. It passed 7/0.

3. IA Meeting Minutes (June 22, 2015)

RECOMMENDED ACTION:

Option 1: Approve minutes as provided.

Action by TCC and CAC: This item was not presented to the TCC or CAC.

Commissioner Miller provided clarification that she was the unidentified speaker in the first paragraph of page six.

Commissioner Ziffer moved approval of the minutes as amended. Commissioner Miller seconded the motion. It passed 7/0.

Commissioner Scott Maddox joined the meeting.

V. **PRESENTATIONS/ACTIONS/DISCUSSIONS**

8. **Citizen's Advisory Committee Appointments**

Commissioner Nick Maddox read the title of the item and called for a motion. Autumn Calder stated that all positions had just one nomination with the exception of CONA who nominated two representatives: Claudette Cromartie and Jonathan Peterson.

RECOMMENDED ACTION:

Option 1: Approve the following nominations:

Representative from the Civil Rights Community: Allen Stucks

Representative from the Minority Chamber of Commerce: Windell Paige

Representative from the Economic Development Council: Chris Klena

Representative from the Elderly Community: Gordon Hansen

Representative from the Big Bend Environmental Forum: Kent Wimmer

Representative from the EECC Natural Scientist/Biologist: Jim Stevenson

Board Direction on the Representative from the Council of Neighborhood Associations

Commissioner Lindley moved option one and the recommendation of the CAC, Claudette Cromartie. Commissioner Miller seconded the motion. It passed unanimously.

9. **Cascades Park Amphitheater Sound Mitigation Options**

Autumn Calder gave a brief presentation on the agenda item.

Piers Rawling, 1320 Golf Terrace Drive, and President of the Myers Park HOA, stated that the HOA was quite pleased that the IA was contemplating the purchase outlined. He further advocated on behalf of the FDOT wall as it would have the greatest benefit to the neighborhood. The neighborhoods received a lot of noise from the amphitheater and he suspected, that if the wall were constructed, complaints would decrease.

Vivian Young, 411 Oakland Avenue, stated that a number of Myers Park and Woodland Drive residents had spoken before various boards and committee at Blueprint, the City, and the County since February 2012 with the same basic message: the amphitheater would impact homes in the neighborhoods, particularly those closest to it. The design changes were necessary to address the impacts and would have been less expensive prior to construction rather than after. Several studies and analysis stated that in general, open air amphitheaters that presented live, amplified music events and located within a mile or less of residential homes created very difficult circumstances for both the operators and residents. The basic recommendations were a more sophisticated speaker system and a physical barrier. She was pleased by Blueprint's recommendation of more refined speakers and the curtains. However, she advocated that the IA move forward with a physical barrier to resolve the issue.

RECOMMENDED ACTION:

Approve:

Option 1: Utilize Blueprint 2000 funds in the amount of \$4,000 to purchase two half-curtain panels and storage cases. Funding for this mitigation strategy is identified in the Blueprint 2000 FY 2016 Capital Budget.

Option 3: Utilize Blueprint 2000 funds in the amount of \$8,000 to purchase wireless In-Ear-Monitors. Funding for this mitigation strategy is identified in the Blueprint 2000 FY 2016 Capital Budget.

Option 4: Utilize Blueprint 2000 funds to purchase and install as low as reasonably possible in relation to the stage, two digitally steered column array speakers with rigging plus 10 percent contingency for power and signal conduits for a total of \$66,000. Funding for this mitigation strategy is identified in the Blueprint 2000 FY 2016 Capital Budget.

Option 5: Utilize Blueprint 2000 funds to purchase and install as low as reasonably possible in relation to the stage, two Cardioid Subwoofers with Amplifiers and Processing plus 10 percent contingency for power and signal conduits in the amount of \$27,250. Funding for this mitigation strategy is identified in the Blueprint 2000 FY 2016 Capital Budget.

Commissioner Lindley moved staff recommendation as well as Option 2. Commissioner Miller seconded the motion.

Option 2: Utilize Blueprint 2000 funds to design and construct a sound barrier on the City property south of the CSX Railroad tracks that will reduce the noise impacts on the residential properties south of Cascades Park by at least 9 dBA. The estimated cost for design, construction and 10 percent contingency is \$475,420. Funding for this mitigation strategy must be allocated in the Blueprint 2000 FY 2016 Capital Budget.

Commissioner Dozier stated that she felt that she was one of the strongest advocates for sound mitigation in the neighborhoods and completely supported the addition and use of curtains. However, she did not want to unnecessarily delay the project yet suggested taking one more pass at it at the February 2016 meeting. Her reason was the cost of the wall, the removal of a number of trees along the south side of the railroad, and there might be 20-30 houses within the cone of influence. The remainder of residents, who signed the petition, would not benefit from it. The majority of impacted residents were outside of the cone and would request additional mitigation in the future as they continued to be effected.

After a year of operations and multiple events from both the City and County, Commissioner Dozier wondered if there were other sound mitigation options that fit the functionality and number of people using it. She suggested infrastructure pieces on the park side of the railroad that could double as amenities for the park and have a wider scope and greater number of homes benefit from the efforts.

Furthermore, she suggested the possibility that by pushing the decision to February 2016, there was a possibility of using BP Oil Spill funds, approximately \$700K. Those funds could be utilized to correct waterproofing on the stage, amongst other things that would contribute to the effort.

Commissioner Dozier created a substitute motion for Options 1, 3, and 4 and postponing a decision on Option 2 until February 2016. Commissioner Richardson seconded the motion for discussion.

Commissioner Ziffer questioned the cost of constructing a roof over the amphitheater. Charles Hargraves stated that it was a component of the original sound mitigation studies however was considered to be quite significant. Blueprint had not pursued a cost estimate of it for that reason. Wayne Tedder stated that preliminary estimates from a past study to cover the seating area alone was \$695K; the supports were substantially more. To have it architecturally compatible with the Amphitheater it could possibly be in the \$2M range.

Commissioner Dozier stated that as she understood it, the roof would provide weather mitigation more so than sound. Mr. Tedder stated that Blueprint previously investigated the addition of a wall at the eastern edge of the Amphitheater. To benefit the neighborhood, it would have to be at least 30-feet tall. The closer to the stage the wall could be placed, the greater the benefit of mitigation. Cost estimates had not been calculated for that however.

Commissioner Richardson stated that he felt that Commissioner Dozier's motion was an attempt to make this right the first time because he felt that it was owed to the residents of Myers Park and Woodland Drive. He requested that the neighborhoods permit the IA and Blueprint three months to explore Commissioner Dozier's proposal. Mr. Tedder stated that his biggest concern was how it would look in the park. Anything vertical and solid could certainly support sound mitigation however the aesthetics of the sight and how it fit into the park were essential as well.

Commissioner Lindley stated that she respected the concept however she felt that alternatives had been discussed for years and it was time to build the wall. The sanctity of neighborhoods was important and she felt it was the responsibility of the Board to do something for them. She understood that it was expensive however she hoped that it would be the best option possible.

Commissioner Miller stated that multiple solutions had been discussed and tried over the last four years and were at a point of basically, implementing what was in the sound mitigation report minus the wall. She was willing to commit to that solution.

Commissioner Scott Maddox stated that he supported the substitute motion because he felt the Board was moving too quickly, not in addressing the issues but in ensuring that it was the right solution. He did not want to make a decision in haste and felt that there were alternatives that could be tried before February. He was not against the construction of the wall he just wanted to be sure that it was the right wall. The staff recommendation was against the construction of the wall. Yet the item also included options of various walls. He wanted the time to determine which type of wall would be best.

Commissioner Dailey stated that he supported the original motion. He felt there were ways to address concrete walls, there were examples of them all across the city and elsewhere.

Commissioner Dozier stated that she appreciated the sentiment of having discussed it for four years. However, she had questions about creative infrastructure that had not been asked or answered. She wondered if it could include additional seating options or other options for built infrastructure that was aesthetically pleasing as well as functional at sound mitigation. Mr. Tedder stated that as he understood Commissioner Dozier's questions, Blueprint had not evaluated an alternative that was closer to the back of the established seating area that served a dual function. He recalled conversations however that noted that placing the wall further back, toward the railroad track, was not an effective approach.

Commissioner Dozier stated that it was therefore an option that had not previously been explored. She understood the desire to move on from the topic however because the IA meets three times per year, she felt confident that even if the wall were constructed the Board would still be faced with sound issues in the future because of the limited number of homes effected by it.

Commissioner Nick Maddox called the vote on the substitute motion, made by Commissioner Dozier, seconded by Commissioner Richardson of Options 1, 3, 4 and 5; with Option 2 to be discussed at the February 2016 meeting. The substitute motion failed with Commissioners Dailey, Lindley, Ziffer, and Richardson and Mayor Gillum casting the dissenting votes.

Commissioner Nick Maddox called the vote on the original motion, made by Commissioner Lindley and seconded by Commissioner Miller, approving Options 1 through 5. The motion passed 8 to 1 with Commissioner Dozier casting the dissenting vote.

VI. PUBLIC HEARING

11. Adoption of the FY 2016 Blueprint Operating Budget & Resolution No. 2015-XX

Autumn Calder gave a brief overview of the item.

RECOMMENDED ACTION:

Approve Option 1: Adopt the FY 2016 Blueprint Operating Budget as presented and approve the FY 2016 Operating Budget Resolution (Resolution No. 2015-XX).

Commissioner Dozier stated that there was inconsistency in the justification for the increase in administrative cost allocations given to the City for CRTPA, CRA, and Blueprint 2000. Staff from each organization gave differing explanations for why. She requested that the City provide the County with the percentages for all three organizations to ensure clarity. Commissioner Miller stated that her understanding was that it was based on the amount of use by the various departments. Commissioner Dozier stated that she was comfortable with it and did not feel that it warranted an agenda item; she was merely seeking a clear understanding. However, if it was based

on percentage of use, it seemed that the City should have one charge that was applied equally to all organizations. What she really wanted to see was the chart on how the City determined the cost allocation.

Commissioner Nick Maddox directed Wayne Tedder to obtain the information from City staff to be distributed amongst the Board. Furthermore, he requested an agenda item to answer the questions raised by Commissioner Dozier. Also, to have someone from City staff available to speak to it as well.

Commissioner Ziffer moved approval of the 2016 Operating Budget. It was seconded by Commissioner Miller. It passed unanimously.

12. Adoption of FY 2016-2020 Blueprint Capital Improvement Plan, Resolution No. 2015-XX, and the FY 2016-2020 Net Sales Tax Allocation Plan

Autumn Calder gave a brief summary of the Capital Budget.

RECOMMENDED ACTION:

Capital Budget

Approve Option 1: Adopt the FY 2016-FY 2020 Blueprint Capital Improvement Plan, appropriate FY 2016 of the Capital Improvement Plan, and adopt the Budget Resolution (Attachment 1).

Reserve Account

Approve Option 1: Allow utilization of reserve funds for allocation to projects subject to IA approval.

Regarding the Lake Lafayette floodplain acquisition, Commissioner Miller stated that if anything needed to be postponed to FY 2017 that it be that project. Wayne Tedder stated that the IA previously committed to providing a specified dollar amount for Florida Forever and Office of Greenways and Trails Acquisitions Program grant matches. That item would need to be brought back to the Board for those projects to be deallocated. However, Blueprint submitted their support to the State for the grant; it had not yet been awarded though.

Commissioner Miller stated that while she understood Blueprint's position, there was also an approved list of projects from 2000 that she felt should be honored above newer projects. She questioned if the \$10M included taking money from reserves. Ms. Calder stated that it was not, it would be from sales tax funds. There was still \$2M in the reserve fund that could be discussed.

Commissioner Miller stated that as she understood Ms. Calder, Blueprint wanted to ensure the two segments 3 and 4 of Capital Cascades Trail were completed and would turn to reserve funds if necessary. Ms. Calder stated that Blueprint was requesting for the ability to use reserve funds to complete any Blueprint project. Commissioner Miller stated that if staff felt that strongly about it, in addition to the \$10M they be given the authorization to go to reserves. Mr. Tedder stated that until the design was completed and the contract was sent out to bid, staff was not sure how much

was necessary. Remaining money from other allocations were being funneled to Segment 3 and Segment 4 so that funding was available when it was ready to be constructed.

Commissioner Ziffer moved approval of the 2016-2020 Capital Budget. It was seconded by Commissioner Dailey. It passed unanimously.

Commissioner Miller stated that any access to the reserve account that might be granted should be to ensure the completion of Capital Cascades Trail Segment 3 and 4. All stormwater mitigation was to happen in Segment 3 and 4 she felt quite strongly that it needed to be completed because Segment 1 and 2 were flood control but not mitigation.

Commissioner Miller stated that in the Operating Budget funds were allocated toward Blueprint 2020 and yet Capital Cascades Trail Segment 3 and 4 continued to be pushed farther and farther down the list. She agreed that the process of planning for 2020 was necessary however she had a problem with it coming off an existing program. She understood that it would be tracked and reimbursed however she was still concerned. Mr. Tedder stated that if Blueprint continued with the current progressions throughout the remainder of the sales tax period, by 2020 Blueprint would be able to allocate more than \$35M to Segment 3 and 4; in addition to the more than \$9M currently in the bank for Segment 3.

Commissioner Dailey moved approval of the utilization of the reserve as a contingency account; seconded by Commissioner Ziffer. It passed unanimously.

V. PRESENTATIONS/ACTIONS/DISCUSSIONS - continued

10. Capital Cascades Trail Segment 3D Approval of Recommended Stormwater Conveyance Alignment Option

Charles Hargraves gave a brief summary of the agenda item.

RECOMMENDED ACTION:

Approve Option 1: Approve the CCT-Segment 3D - Southern Alignment and Concept Plan. Blueprint will proceed with further analysis of the 3D Study Area (Gamble to the Central Drainage Ditch) in coordination with the City's Phase 3 FAMU Way Extension Project and will return to the IA as soon as practical to request approval of the complete Segment 3D Concept Plan.

Commissioner Ziffer moved Option 1; it was seconded by Commissioner Lindley. The item passed unanimously.

V. CITIZENS TO BE HEARD

Included above with the item discussions.

VI. ITEMS FROM MEMBERS OF THE COMMITTEE

Commissioner Dozier stated that she continued to receive questions about Edison's closing time as well as parking. She understood that it was not a Blueprint issue but rather one for the City however. Mr. Hargraves stated that he would pass the information along to Parks and Recreation.

VII. ADJOURNMENT

There being no further business, Chairman Maddox adjourned the meeting at 6:15 pm.

APPROVED:

Nick Maddox
Chair of Blueprint 2000 IA

ATTEST:

Shelonda Meeks
Secretary to Blueprint 2000 IA